

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
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O 252150Z APR 76

FM AMEMBASSY MONTEVIDEO

TO SECSTATE WASHDC IMMEDIATE 1103

C O N F I D E N T I A L SECTION 1 OF 2 MONTEVIDEO 1430

STADIS////////////////////////////////////

EXDIS

E.O. 11652: GDS

TAGS: OVIP (KISSINGER, HENRY A.)

SUBJ: POSSIBLE COUNTRY STOPS BY SECRETARY IN CONNECTION
WITH OASGA TRIP

REF: STATE 099291

1. AS REQUESTED, PRESENTED BELOW ARE OUR THOUGHTS ON WHAT THE SECRETARY MIGHT SAY PUBLICLY IN SPEECH/TOAST/TATEMENT DURING POSSIBLE STOP IN URUGUAY.

2. SINCE OUR OVERALL BILATERAL RELATIONS ARE WITHOUT MAJOR IRRITANTS, WE HAVE LISTED BELOW A SERIES OF GENERAL TOPICS RELATING TO U.S.-URUGUAYAN RELATIONS. CAREFUL THOUGHT WILL HAVE TO BE GIVEN TO THBSE TOPICS THAT ARE SELECTED FROM THIS LIST AND HOW TO TIE THEM TOGETHER INTO A COHERENT WHOLE IN TERMS OF OUR RELATIONS WITH URUGUAY AND OUR BROADER INTERESTS. WE HAVE NOT, THEREFORE, LIMITED OURSELVES TO BILATERAL ISSUES SINCE OTHER TOPICS ARE OFTEN THE KEY ONES IN OUR DISCUSSIONS HERE AND FROM WHICH BILATERAL PROBLEMS CAN ARISE.

3. WHAT THE SECRETARY MIGHT SAY IN AN OPENING PARAGRAPH WILL DEPEND ON WHETHER IT IS A TOAST, A STATEMENT TO THE PRESS OR A SPEECH, ON THE HOST, I.E. PRESIDENT BORDABERRY OR FONMINISTER BLANCO, AND ON WHO IS PRESENT. IF A SPEECH, THEN THE HOST GROUP ANB AUDIENCE COMES INTO THE PICTURE. WE THEREFORE PRESENT ALTERNATIVES
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FOR AN OPENING PARAGRAPH DEPENDING UPON THE CIRCUMSTANCES, BUT

LEANING TOWARDS A TOAST OR STATEMENT.

4. IF PRESIDENT BORDABERRY HOSTS, WE SUGGEST THE FOLLOWING OPENING PARAGRAPH:

QUOTE I HAVE COME TO URUGUAY AT A PARTICULARLY PROPITIOUS TIME IN THE HISTORY OF BOTH COUNTRIES. YOUR NATION HAS JUST FINISHED CELEBRATING ITS SESQUICENTENNIAL, AND WE IN THE UNITED STATES ARE IN THE MIDST OF A SERIES OF EVENTS COMMEMORATING THE 200TH ANNIVERSARY OF THE SIGNING OF OUR DECLARATION OF INDEPENDENCE. MONTEVIDEO ALSO FIGURES IN THESE HAPPY EVENTS AS OUR HOST CITY IS COMMEMORATING THIS YEAR ITS 250TH ANNIVERSARY. IT THEREFORE IS NOT ONLY TIMELY TO BE HERE, BUT ALSO A GREAT PLEASURE TO APPRECIATE AT FIRST HAND THE WARM AND GENEROUS URUGUAYAN HOSPITALITY AND THE BEAUTY OF MONTEVIDEO AND ITS BEACHES. MR. PRESIDENT, I WISH TO EXPRESS TO YOU MY PERSONAL SATISFACTION AND THAT OF MY GOVERNMENT FOR THE COURTESIES EXTENDED TO ME AND ALSO MY EXPRESSIONS OF SATISFACTION WITH RESPECT TO THE CLOSE AND FRIENDLY RELATIONS THAT HAVE CHARACTERIZED OUR TIES SINCE YOUR COUNTRY'S INDEPENDENCE. I ALSO WISH TO MENTION MY PLEASURE AT SEEING ONCE AGAIN YOUR DISTINGUISHED FOREIGN MINISTER, DR. JUAN CARLOS BLANCO, WITH WHOM I HAVE HAD THE PLEASURE OF MEETING A NUMBER OF TIMES IN RECENT YEARS. I WISH YOU PERSONAL HEALTH AND PROSPERITY, MR. PRESIDENT, TOGETHER WITH MY BEST WISHES FOR THE PROSPERITY OF THE URUGUAYAN PEOPLE. UNQUOTE

5. IF THE FONMINISTER HOSTS, WE SUGGEST THE FOLLOWING CHANGES IN THE OPENING PARAGRAPH QUOTED ABOVE. USE FIRST FOUR SENTENCES

AS THEY ARE AND THEN CONTINUE AS FOLLOWS:

QUOTE YOUR EXCELLENCY, I WISH TO EXPRESS TO YOU MY PERSONAL SATISFACTION AND THAT OF MY GOVERNMENT FOR THE COURTESIES EXTENDED TO ME AND ALSO MY EXPRESSIONS OF SATISFACTION WITH RESPECT TO THE CLOSE AND FRIENDLY RELATIONS THAT HAVE CHARACTERIZED OUR TIES SINCE YOUR COUNTRY'S INDEPENDENCE. YOU AND I HAVE HAD A NUMBER OF MEETINGS IN RECENT YEARS, AND I HAVE LONG LOOKED FORWARD TO MEETING WITH YOU HERE IN MONTEVIDEO. NO MATTER WHERE WE MEET, HOWEVER, ENCOUNTERS WITH YOU ARE STIMULATING AND PRODUCTIVE. OUR DISCUSSIONS HAVE BEEN CORDIAL AND FRANK. I WANT YOU TO KNOW HOW MUCH I APPRECIATE YOUR CONSTRUCTIVE APPROACH TO RELATIONS NOT ONLY BETWEEN OUR TWO COUNTRIES BUT ALSO IN THE BROADER SENSE

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OF HEMISPHERIC AND BILATERAL AFFAIRS WHERE YOUR LEADERSHIP HAS BEEN FELT IN THE FOREIGN AFFAIRS COMMUNITY. UNQUOTE

6. IF A STATEMENT OR SPEECH, THEN WE SUGGEST THAT THE OPENING PARAGRAPH BE DRAFTED ALONG THE GENERAL LINES OF A COMBINATION OF THE TWO PARAGRAPHS GIVEN ABOVE, AS WELL AS THE INCLUSION OF SOME OF THE FOLLOWING FACTS AND/OR DIRECT QUOTES FROM OTHER SOURCES (QUOTES

WILL FOLLOW IN SPTEL). THESE LATTER SHOULD ALSO BE LOOKED AT WITH A VIEW

TO INCLUDING SOME OF THEM IN THE OPENING PARAGRAPHS FOUR AND FIVE ABOVE.

7. HISTORICAL FACTS FOR POSSIBLE INCLUSION IN OPENING PARAGRAPH OR FOR USE ELSEWHERE AS APPROPRIATE.

(A) ALMOST 160 YEARS AGO, IN 1817, JOSE ARTIGAS, THE FATHER OF URUGUAYAN INDEPENDENCE, ESTABLISHED CONTACT WITH THE UNITED STATES CONSUL IN THE UNITED PROVINCES OF THE RIVER PLATE. SHORTLY THEREAFTER, ARTIGAS WROTE TO PRESIDENT JAMES MONROE TO OFFER HIS FRIENDSHIP, THUS CONSTITUTING ONE OF THE FIRST DIRECT CONTACTS BETWEEN OUR PEOPLES AND THE INITIATION OF THE CLOSE TIES OF FRIENDSHIP WHICH HAVE LONG UNITED OUR TWO PEOPLES AND COUNTRIES.

(B) URUGUAY WAS ONE OF THE EARLIEST PROPONENTS OF A HEMISPHERIC ORGANIZATION BASED ON THE PRINCIPLE OF THE SOVEREIGN EQUALITY OF NATION-STATES. IT HAS BEEN AN ENTHUSIASTIC PARTICIPANT IN THE OAS, LAFTA, AND THE ALLIANCE FOR PROGRESS. IT WAS A CHARTER MEMBER OF BOTH THE LEAGUE OF NATIONS AND THE UNITED NATIONS. THROUGH THESE AND OTHER INTERNATIONAL ORGANIZATIONS, IT HAS CHAMPIONED THE PRINCIPLES OF SELF-DETERMINATION, THE PACIFIC SETTLEMENT OF DISPUTES AND ECONOMIC COOPERATIONS.

(C) MONTEVIDEO'S FIRST INTERNATIONAL CONFERENCE. THE CONGRESS ON PRIVATE INTERNATIONAL LAW, WHICH MET IN 1888-89, IN FACT ANTEDATED BY ONE YEAR THE LAUNCHING OF THE PAN AMERICAN MOVEMENT UNDER U.S. INITIATIVE.

(D) URUGUAY TOOK THE LEAD IN ATTEMPTING TO HARMONIZE THE FUNCTIONS OF THE INTER-AMERICAN SYSTEM WITH THOSE OF THE LEAGUE OF NATIONS. IN 1920, PRESIDENT BRUM PROPOSED THE ESTABLISHMENT OF AN AMERICAN LEAGUE OF NATIONS BASED ON THE PRINCIPLE OF SOVEREIGN EQUALITY AMONG THE LATIN AMERICAN REPUBLICS AND THE UNITED STATES.

8. DIRECT QUOTES FROM VARIOUS SOURCES WILL BE FORWARDED IN THE CONFIDENTIAL

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NEXT DAY OR TWO WHEN WE ARE ABLE TO HAVE ACCESS TO BETTER AND MORE SOURCES BOTH AT THE ARTIGAS-WASHINGTON LIBRARY AND AT THE NATIONAL LIBRARY.

9. POLICY ISSUES

(A) TRADE RELATIONS. RECEPTION HERE TO GSP WAS FAVORABLE AND IT WOULD BE APPROPRIATE FOR THE SECRETARY TO RECALL THAT COVERAGE OF URUGUAYAN EXPORTS BY OUR PREFERENCE SYSTEM PROVIDES NEW OPPORTUNITIES FOR URUGUAYAN NON-TRADITIONAL EXPORTS TO THE U.S., WHICH FITS IN WELL WITH URUGUAY'S DEVELOPMENT POLICIES. ALTHOUGH AWARE OF THE SEVERE PROBLEMS CREATED FOR URUGUAY BY INCREASED WORLD ENERGY PRICES AND THE RECENT GLOBAL RECESSION, WE ARE PLEASED TO SEE THAT URUGUAY'S EFFORTS TOWARD ECONOMIC REFORM APPEAR TO BE SUCCEEDING. THESE EFFORTS ARE COMPLEMENTED BY WHAT WE WERE ABLE TO DO UNDER GSP. SECRETARY MIGHT SAY WE HOPE WE WILL BE

ABLE TO DO EVEN MORE IN CONNECTION WITH NORTH-SOUTH TRADE RELATIONS.

(B) OAS. DEPENDING UPON RESULTS AND DEVELOPMENTS OF THE VI OASGA, THE SECRETARY MAY WELL WISH TO RELATE THOSE DEVELOPMENTS TO NEXT STEPS WITHIN THE HEMISPHERE TO FORM A STRENGTHENED AND REVITALIZED OAS. IT WOULD BE APPROPRIATE TO MAKE SOME REFERENCE TO FOREIGN MINISTER BLANCO'S DIRECT INTEREST AND EFFECTIVE WORK IN CONNECTION WITH OAS REFORM. AS STATED, HOWEVER, WHAT IS SAID WILL DEPEND ON DEVELOPMENTS AT SANTIAGO AND WHERE WE INTEND TO PROCEED AND HOW THEREAFTER.

(C) HUMAN RIGHTS. RECOMMEND NO PUBLIC STATEMENT, BUT RATHER

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
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FM AMEMBASSY MONTEVIDEO
TO SECSTATE WASHDC IMMEDIATE 1104

C O N F I D E N T I A L SECTION 2 OF 2 MONTEVIDEO 1430

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OF AMBASSADOR'S CONVERSATIONS AS REPORTED TO DEPARTMENT IN MEMCONS.

(D) LOS. THIS WOULD BE OPPORTUNITY FOR APPROPRIATE, BRIEF REFERENCE TO IMPORTANCE WE ATTACH TO SUCCESSFUL NEGOTIATION OF INTERNATIONAL TREATY WITH SHORT EXTRACTS RELATING TO USG'S NEW POLICY PROPOSALS AND EMPHASIS ON NEED TO HOLD AN ADDITIONAL LOS CONFERENCE THIS SUMMER SO THAT SUBSTANTIVE NEGOTIATIONS CAN BE CONCLUDED THIS YEAR.

(E) PEACE THROUGH STRENGTH. OUR CASP AND OTHER REPORTING INDICATES GENERAL URUGUAYAN CONCERN RE EROSION OF U.S. WORLD LEADERSHIP AND CONCERN ABOUT COMMUNIST ADVANCES AT EXPENSE OF WESTERN WORLD. ALTHOUGH THE PURPOSE OF THE TRIP OBVIOUSLY IS NOT TO PUT URUGUAYAN CONCERNS AT REST, VISIT HERE WOULD PROVIDE OPPORTUNITY FOR SECRETARY TO REPEAT PUBLICLY SOME OF HIS MAJOR POLICY STATEMENTS CONCERNING MEANING OF PEACE THROUGH STRENGTH OR RELAXATION OF TENSIONS. WOULD ALSO PROVIDE OPPORTUNITY FOR SPECIFIC REFERENCE TO CUBAN ADVENTURISM WITH WHICH URUGUAY IS GREATLY CONCERNED. WE BELIEVE THIS MIGHT APPROPRIATELY BE DONE EVEN THOUGH STATEMENTS ALREADY MADE VERY WELL RECEIVED HERE AND HAVE SERVED TO EASE DOUBTS ON THIS SUBJECT.

(F) REGIONAL INTEGRATION. WITH OUR LONG SUPPORT FOR REGIONAL INTEGRATION EFFORTS, WE CAN WELCOME URUGUAY'S RECENT INITIATIVES. THE SECRETARY MIGHT REMARK ON SUCCESS URUGUAYAN POLICY IS HAVING.

CONCRETE EXAMPLE IS IDB-FINANCED SALTO GRANDE HYDROELECTRIC
PROJECT LINKING ARGENTINA AND URUGUAY. NOW UNDER CONSTRUCTION,
THIS IS THE LARGEST CIVIL ENGINEERING PROJECT IN URUGUAYAN HISTORY
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AND AROUSES INTENSE FEELINGS OF PRIDE APART FROM THE ECONOMIC
IMPORTANCE THE PROJECT HAS. SECRETARY MIGHT NOTE IMPORTANT ROLE
U.S. PLAYS IN THIS PROJECT THROUGH OUR CONTRIBUTION TO IDB.
(G) MIDDLE-INCOME DEVELOPING COUNTRIES. URUGUAY IS CONCERNED
ABOUT PRESENT TREND TO CONCENTRATE INTERNATIONAL AID ON POOREST-OF-
THE-POOR. SECRETARY COULD NOTE OUR EFFORTS TO ENSURE SUFFICIENT
RESOURCES FOR MIDDLE-INCOME DEVELOPING COUNTRIES AS WELL.
SPECIFICALLY, STEPS TO FACILITATE CAPITAL MARKET ACCESS FOR LDCS
AND RECENT INCREASES IN IMF QUOTAS ARE VERY IMPORTANT FOR THESE
COUNTRIES AND SPECIFICALLY URUGUAY.
(H) SCIENCE AND TRANSFER OF TECHNOLOGY. WE SUGGEST CONSIDERATION
OF S&TT INITIATIVE HERE. UNDER TRYING CIRCUMSTANCE OF CANCELLATION
OF BUENOS AIRES MFM LAST YEAR, URUGUAY WAS HELPFUL IN SMOOTHING
OVER BREAKDOWN OF OAS S&TT DISCUSSIONS. MOREOVER, URUGUAYAN
INTEREST IN DEVELOPING SOME SORT OF S&TT MECHANISM, PERHAPS ON A
RESTRICTED OR EVEN BILATERAL BASIS, CONTINUES STRONG. HERE IS
OPPORTUNITY TO HELP URUGUAY AND SET USEFUL EXAMPLE. SECRETARY
THEREFORE MIGHT SAY "URUGUAY HAS ALWAYS HAD A DIRECT AND LEADING
INTEREST IN S&TT MATTERS. RECOGNIZING THE DIFFICULTIES THAT
HAVE ARISEN IN THIS AREA, IT IS MY HOPE THAT WORKING TOGETHER WE
CAN ESTABLISH AN EFFECTIVE MECHANISM TO FACILITATE THE TRANSFER OF
SCIENCE AND TECHNOLOGY, PERHAPS STARTING BILATERALLY OR WITH A
SMALL GROUP OF LIKE-MINDED COUNTRIES".

10. CLOSING PARAGRAPH, QUOTE MY VISIT WILL PROVIDE THE OPPOR-
TUNITY FOR FRANK DISCUSSION OF MATTERS OF CONCERN TO BOTH OUR
COUNTRIES OF THE TYPE I HAVE INDICATED. THESE INCLUDE CONCERNS
OF DIRECT IMPORTANCE TO URUGUAY AND ITS PERCEPTION OF THE WORLD IN
WHICH WE LIVE. THESE WILL ALSO INCLUDE THOSE MATTERS OF IM-
PORTANCE TO THE UNITED STATES AND OUR PERCEPTION OF TODAY'S
WORLD. PERHAPS MORE IMPORTANTLY, TOMORROW'S WORLD. I BELIEVE
OUR HISTORICAL AND OTHER TIES INDICATE THAT WE SHARE, IN GENERAL,
A MUTUAL COMPREHENSION OF MANY OF THESE ISSUES AND PROBLEMS
OF IMPORTANCE TO MANKIND. IT IS MY EARNEST HOPE THAT WE CAN
CONTINUE TO WORK TOGETHER IN THE HARMONIOUS MANNER WHICH HAS
CHARACTERIZED OUR RELATIONS. PERSONAL AND DIRECT COMMUNICATION
OF THIS KIND IS MOST IMPORTANT IN BETTER UNDERSTANDING OUR RE-
SPECTIVE POINTS OF VIEW. IT IS IN THIS SPIRIT THAT I COME TO URUGUAY.
WE APPRECIATE URUGUAY'S CONSTRUCTIVE AND MODERATING ROLE IN
HEMISPHERIC AND OTTHER INTERNATIONAL BODIES. I AM SURE THAT WE
SHALL BE ABLE TO CONTINUE TO WORK TOGETHER IN THE FUTURE IN THIS
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SAME SPIRIT. FINALLY, I REITERATE MY HOPE THAT THE PEOPLE OF
URUGUAY WILL CONTINUE TO PROSPER. END QUOTE

11. ALTERNATE CLOSING PARAGRAPH. QUOTE THE GREATEST RESOURCE,
THE GREATEST STRENGTH OF ANY NATION, LARGE OR SMALL, IS ITS PEOPLE.
YOUR NATION AND MINE, BORN IN REVOLUTION AND BUILT ON IMMIGRANT
STOCK, HAVE BROUGHT FORTH PEOPLES WHO LONG AGO DEVELOPED COMMON
IDEALS AND PRINCIPLES. REFLECTING THESE IDEALS AND PRINCIPLES,
WHICH ARE NOT ONLY OURS BUT ALSO THOSE OF THE FREE WORLD, URUGUAY
HAS BEEN A VOICE FOR MODERATION AND A CONSTRUCTIVE FORCE IN
HEMISPHERIC AND WORLD AFFAIRS. I CANNOT STATE OUR COMMON GOALS
FOR THE HEMISPHERE BETTER THAN ARTIGAS WHO SAID INNERQUOTE
THE LIBERTY OF AMERICA FORMS MY SYSTEM ANDPUTTING IT INTO ACTION
MY ONLY DESIRE END INNERQUOTE. END QUOTE.

12. PARTS OF PARA 10 ABOVE MAY ALSO BE SUITABLE FOR INCLUSION
IN OPENING PARAGRAPH (PARAS FOUR AND FIVE) IN WHICH CASE PARA 11
COULD BE PREFERRED CLOSING PARAGRAPH.
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 25 APR 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976MONTEV01430
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760157-0511
From: MONTEVIDEO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760424/aaaaauix.tel
Line Count: 296
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: STADIS, EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: STADIS, EXDIS
Reference: 76 STATE 99291
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 13 JUL 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13 JUL 2004 by ShawDG>; APPROVED <14 JUL 2004 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: POSSIBLE COUNTRY STOPS BY SECRETARY IN CONNECTION WITH OASGA TRIP
TAGS: OVIP, (KISSINGER, HENRY A)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006